#### Benefit Restrictions EP Phone Forum February 23, 2012

Michael Spaid – Actuary IRS Employee Plans Tonya Manning – Actuary IRS Employee Plans



### **Basics**

- Section 436 restrictions only apply to single employer plans
- There are four types of benefit restrictions
  - Unpredictable contingent event benefits
  - Amendments increasing benefits
  - Accelerated payments
  - Cessation of accruals



# AFTAP

- FTAP = Funding Target Attainment Percentage
- FTAP =
  - Assets, reduced by funding standard carryover balance (FSCB) and prefunding balance (PFB),

divided by

- Liabilities (excluding "at-risk" liabilities)
- AFTAP = Adjusted FTAP
  - Assets and liabilities are adjusted for irrevocable commitments purchased for NHCE in two prior years
- Special calculation options for 2008, 2009, 2010
- Special rule for plans that are fully funded without regard to subtraction of funding balances from plan assets
  - See 1.436-1(j)(1)(ii)(B)



# AFTAP (continued)

- Plan only has one AFTAP at any time
  - AFTAP does not vary with restriction
- Presumed AFTAP
  - Applies until AFTAP is determined for the plan year
  - Based on prior year's AFTAP, with reduction after certain periods
  - Applies for all or for none of the possible restrictions
- Projections/estimates of AFTAP not allowed
  - "Range" certification is allowed



## Assets Adjustment for Balances

- Do not subtract FSCB or PFB if the FTAP, without subtracting balances, is at least 100%
- Transition rule for 2008, 2009, 2010
  - Substitute 92%, 94%, and 96%, respectively, for 100%
  - Only applies for 2009, if applies for 2008
  - Only applies for 2010, if applies for 2008 and 2009



# **Funding Target**

- Includes "at risk" liability only in narrow circumstance where
  - Plan is "at-risk,"
  - UCEB or increasing amendment restriction applies, and
  - Employer wants to pay for amendment
- "At risk" doesn't apply for getting up to 60% or 80%, and never applies in denominator of FTAP



# **Prior Year's AFTAP**

- 100%, if "new" plan
- Predecessor plan's AFTAP, if there was a predecessor plan (so not "new" plan)
  - If predecessor plan was terminated in a standard termination, AFTAP is deemed 100% for year predecessor plan was terminated
- Merger and spinoff rules reserved in regulations



## Restrictions

- If AFTAP ≥ 100%
  - No restrictions
- If 80% < AFTAP < 100%
  - No restrictions generally, except bankruptcy
  - Presumptions and operating rules can trigger the < 80% restrictions in Year 2 until Year 2 AFTAP certified



- If 60% <u><</u> AFTAP < 80%
  - No amendments increasing benefits
  - 50% of accelerated payments restricted (Limited by present value of the PBGC maximum for the participant's age based on a table published by the PBGC each year)



- AFTAP < 60%
  - No unpredictable contingent event benefits
  - No amendments increasing benefits
  - No accelerated payments
  - No future accruals



- AFTAP based on current year
- If no restriction in place for Year 1, then for Year 2, no limit on accelerated payments or cessation of accruals until
  - Year 2 AFTAP certified,
  - A presumption applies, or
  - October 1 of Year 2
- Restriction on unpredictable contingent event benefits and amendments increasing benefits applies as of January 1



- If restriction in place for Year 1, then "presumptions" apply for Year 2 until earlier of
  - Year 2 AFTAP certified
  - October 1
- Presumptions apply as follows:
  - From January 1 to March 31, Year 1 AFTAP
  - From April 1 to September 30, Year 1 AFTAP less 10 percentage points (if it matters)
  - From October 1 to end of year, < 60%</li>
- Year 2 certification after September 30 does not affect Year 2 AFTAP, does affect Year 3 presumption



- Possible changes to AFTAP after Jan. 1 of the year
  - Required "burn" (deemed forfeiture) of FSCB and/or PFB if
    - Collectively bargained plan and would remove a restriction, or
    - Would remove a restriction on accelerated payments for noncollectively bargained plan
  - Elective burn of FSCB and/or PFB by 12/31 of Year 1
  - Election to make timely contributions for Year 1 (by September 15<sup>th</sup> of Year 2)
  - Security provided



- Failure to follow benefit restrictions violates
  - Code section 401(a)(29), a qualification requirement
  - ERISA section 206(g), a legal requirement



# **Plan Termination**

- Generally, benefit restrictions apply after date of plan termination
- But, restrictions on accelerated payments do not apply to prohibited payments that are made to carry out the termination of a plan in accordance with applicable law
  - Can happen where AFTAP < 80%, but employer promises to make up difference and distributions are made after September 15 deadline
  - Allows purchase of irrevocable commitments and/or payment of lump sums



# Multiple Employer Plans

- If established after 1988 (or 'electing')
  - Each employer treated as having own plan
- If established pre-1989 (and 'non-electing)
  Applied on a plan-wide basis



# **Collectively Bargained Plans**

- Definition of "collectively bargained plan"
  - 25% of participants in plan are members of a collective bargaining units for which benefits are specified in the plan,

or

- 50% of current employees are in such collective bargaining units (this is aimed at plans with lots of terminated vested and retired)
- If collectively bargained plan
  - Deemed "burn" rule applies to all restrictions
  - Different effective date of section



## Unpredictable Contingent Event Benefits (UCEBs)

- Benefit resulting from
  - Full or partial shutdown (or similar event), or
  - An event other than
    - The attainment of any age,
    - Performance of any service,
    - Receipt or derivation of any compensation, or
    - The occurrence of death or disability



# UCEBs (continued)

- Restricted if AFTAP < 60%
- Can 'buy' way out of restrictions if
  - AFTAP < 60% at time of event, cost is cost of the benefits (even if brings AFTAP > 60%)
    - Cost includes "at-risk" liability if plan "at risk" even though target liability never includes "at risk" for AFTAP
  - AFTAP < 60% only because of event's liabilities, cost is cost to get AFTAP to 60% (ignoring "at-risk" liability)
- There are special calculations necessary to determine the payment amount when
  - The actuary has not yet certified the AFTAP for the year, or
  - There is more than one unpredictable event in a year



# UCEBs (continued)

- Different participants may have a UCE at different times and thus be affected at different times (e.g., one laid off later than another or one attaining a triggering age later than another) and AFTAP changed in interim
- If multiple events trigger, then last necessary event is the relevant event
- If participant becomes eligible for benefit when no restriction in place, later restriction does not affect participant
- If presumed AFTAP < 60% so UCEBs cannot be paid, but certified AFTAP later in same year (taking into consideration unpaid UCEBs from earlier in the year) > 60%, then plan must retroactively pay earlier UCEBs



### Plan Amendments Increasing Benefits

- Basic rules are similar to those for UCEBs, but here use 80% test
- Basic rule
  - If AFTAP < 80%, can 'buy' out restriction by paying cost of amendment (including "at risk" if plan is "at risk")
    - Notwithstanding, target liability denominator of AFTAP never includes "at risk" liability
  - If AFTAP < 80%, but only because of cost of amendment, can buy out restriction by paying enough to get AFTAP = 80% (ignoring "at-risk" liability)



- If plan amendment goes into effect, not affected by later AFTAP decline to < 80%</li>
- If presumed AFTAP < 80% so amendments increasing benefits cannot be effective, but certified AFTAP later in same year (taking into consideration non-implemented amendments from earlier in the year) ≥ 80%, then plan must make earlier amendments retroactively effective
- Later in year calculations consider earlier UCEBs, amendments, Section 436 Contributions



- Amendment counts if plan provisions adopted before start of the plan year and taking effect before the end of the plan year
- Amendment is 'effective' on the first day any individual who is or could be a participant or beneficiary would obtain a legal right to the increased benefit if the individual satisfied the conditions for the amendment (e.g., age or service)



- Amendment also counts if
  - Plan provisions adopted after the start of the plan year, and
  - Effective before the end of the plan year for which a Section 412(d)(2) election is made
- May have to count above, even if no election is made
  - Special rule to fix "gaming" potential
  - Recalculate AFTAP with increase in normal cost of amendment treated as increase in funding target for year
  - If AFTAP would prohibit, then plan must take amendment into consideration properly allocating liabilities to normal cost and funding target



- Not considered amendment increasing benefits if:
  - Flat benefit plan increase not in excess of average contemporaneous increase in wages of participants covered by the plan
    - Can calculate separately for different groups such as active and retired or terminated vested
  - Statutorily required vesting increases, or
  - Restoration of restricted accruals, where
    - Automatic restoration provided for in plan,
    - Restricted period less than 12 months, and
    - AFTAP > 60% taking into consideration any restored accruals from the part of the prior year within the restricted period (current year would be in normal cost and thus not affect AFTAP)



- If plan operation changes to provide benefits and amendment only made later during the remedial amendment period, the AFTAP at operational change governs
- Contrast this to retroactive amendment where no participant's benefit increases until the amendment is adopted



# **Accelerated Payments**

- Any payment
  - For a month that is in excess of the monthly amount paid under a straight life annuity
  - For the purchase of an irrevocable commitment from an insurer to pay benefits (*i.e., annuity purchase where there is a full transfer of risk*)
- Any transfer of assets and liabilities to another plan within the same controlled group if done with an intent to avoid restrictions
- See 1.436-1(j)(6)(i)



## If Beneficiary Is Not an Individual

- Convert the benefit that is payable to the beneficiary to a monthly installment paid over a 240 month period
- Apply rules for prior slide, but substituting above for the straight life annuity
  - Any payment for a month that is in excess of this amount is considered a Prohibited Payment
- See 1.436-1(j)(6)(ii)



### Restrictions

Situation	Restriction on Accelerated Payments
Plan <b>frozen since 9-1-05</b> , including section 415(b) annual increases	None 1.436-1(d)(4)
AFTAP is under 100%, and sponsor <b>is in bankruptcy</b>	Cannot be paid 1.436-1(d)(2)
AFTAP is 80% or higher, and sponsor is NOT in bankruptcy	None
AFTAP is at least 60%, but under 80%, and sponsor is NOT in bankruptcy	Limited to lesser of a) 50% of payment, or b) Present value of PBGC maximum guaranteed benefit at time of payment for the participant's age (PBGC annual table) 1.436-1(d)(3)
AFTAP under 60%	Cannot be paid 1.436-1(d)(1)



## The Road to Restrictions





## **Benefits Under Partial Restrictions**



1.436-1(d)(3)(ii)



# **Bifurcating the Benefit**



STEP 1: Determine the restricted portion

- Annual payment for the actuarial equivalent straight life annuity, plus
- Annual Social Security Supplement (*if any*)

STEP 2: Remaining portion is unrestricted

1.436-1(d)(3)(ii)



### **Determining Prohibited Payments**

- Determined on a monthly basis
- Applies if any payment is greater than the payment for the actuarial equivalent straight life annuity (plus monthly Social Security Supplement, if any) with same ASD
- If yes, determine:
  - A) Monthly payment under optional form of benefit
  - B) Smallest monthly payment under the payment form during life expectancy of participant

(For most accelerated forms, the smallest monthly amount is \$0)

Portion of payment being paid as a Prohibited Payment
 = excess of A over B 1.436-1(d)(3)(iii)(B)

